

Cambridge City Council & South Cambridgeshire District Council

## **Greater Cambridge Air Quality Strategy**

2024-2029

## **Non Technical Summary**

Air quality in Greater Cambridge has been improving in recent years however, it is widely accepted that there is no safe level of air pollution.

Greater Cambridge is a major growth area with large scale development and population increase coming forward in the next 10-20 years. This Strategy seeks to strike a balance in supporting the productivity, economy and prosperity of Greater Cambridge whilst continuing to deliver improvements in air quality and the positive health outcomes that improved air quality will deliver for both residents and visitors to the Greater Cambridge area.

To help drive these improvements both Cambridge City Council (Cambridge City) and South Cambridgeshire District Council (SCDC) have agreed to work towards World Health Organization (WHO) Air Quality Guidelines with interim targets for delivery within the lifetime of the Strategy (5 years).

Air pollution can impact human health, the economy, and the environment. Whilst Local Authorities have the responsibility for monitoring air quality within their district, it is acknowledged that many of the changes needed to deliver improved air quality are managed and implemented by wider partner organisations.

The Greater Cambridge Air Quality Strategy outlines how improvements to air quality will continue to be delivered across Greater Cambridge. The Strategy focuses on sources of pollution that can be influenced locally by all partner organisations, working across a range of disciplines which all either directly or indirectly offer improved air quality. The primary objectives of the Strategy are:

- Continue to meet and deliver all legislative and policy requirements associated with air quality
- Continue to improve air quality across Greater Cambridge enhancing the health of those living, working and visiting Greater Cambridge
- Work towards World Health Organization Air Quality Guideline annual averages as longer term targets with interim targets for delivery within the lifetime of the Strategy (5 years)

The objectives of the Strategy across Greater Cambridge will be delivered under four key priority areas; Regulatory Policies & Development Control, Infrastructure Improvements, Community Engagement & Promotion and Monitoring. The Strategy includes an Action Plan of measures for delivering air quality improvements for delivery within the lifetime of the Strategy. The lifetime of the Strategy is 5 years, 2024 – 2029 inclusive.

Both Cambridge City and SCDC have an extensive network of monitoring across their districts. Monitoring will continue throughout the lifetime of the Strategy and will reflect how successful the measures in the Action Plan have been. Progress of the Strategy and Action Plan will be reported quarterly at Steering Group meetings and annually within the Annual Status Report which all local authorities are required to submit to DEFRA.

## 1. Background

Local Authorities have a statutory requirement under Local Air Quality Management (LAQM) to monitor air quality within their districts against national objective levels for key pollutants (Nitrogen Dioxide, Particulate Matter (PM<sub>10</sub>) and Sulphur Dioxide). Airborne Particulate Matter is made up of a collection of solid and / or liquid materials of various sizes. For PM<sub>10</sub>, particles are less than 10 micrometres in diameter.

Air quality within both the Cambridge City Council (Cambridge City) and South Cambridgeshire District Council (SCDC) areas; referenced for the purpose of this document as 'Greater Cambridge', has continued to improve with objective levels for all key pollutants being achieved in recent years. This is because of active measures implemented by both councils to improve air quality and the modernisation of the transport fleet in accordance with stricter emission standards.

New national legally binding PM<sub>2.5</sub> targets have been set under the Environmental Target Regulations in 2023. The National Air Quality Strategy (2023)<sup>1</sup> sets out how Local Authorities are expected to contribute to delivering these targets. Whilst it is acknowledged within the National Air Quality Strategy that not all sources of PM<sub>2.5</sub> originate from within a Local Authority district, the National Air Quality Strategy expects Local Authorities to consider those that are. Levels in Greater Cambridge are around the target annual mean.

For areas where pollutant levels are below objective levels, Local Authorities are expected to have a local Air Quality Strategy. The local Air Quality Strategy should demonstrate the effective use of powers to support improvements in air quality; taking preventative action to ensure air quality continues to improve. Further details on the Legislative and Policy requirements can be found in Appendix A.

It is important that focus now shifts away from LAQM objective levels towards exposure reduction and how we can maintain and continue to improve air quality across Greater Cambridge, whilst sustaining the scale of development coming forward in the next 20 years through the emerging Greater Cambridge Local Plan (2020-2041)<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> www.gov.uk/government/publications/the-air-quality-strategy-for-england/air-quality-strategy-framework-for-local-authority-delivery#summary-ofpowers-available-to-local-authorities <sup>2</sup> Greater Cambridge Local Plan (greatercambridgeplanning.org)

including measures in place to meet 58,500 new jobs across all employment sections and 44,400 new homes.

It is widely accepted that there is no safe level of air pollution<sup>3</sup>. Any improvements in air quality will have positive health benefits. Improvements to air quality also offer cobenefit for other interventions targeting health such as active travel and increased physical activity<sup>4</sup>.

The Strategy will outline practical measures to enable the continued improvement in air quality across Greater Cambridge working towards World Health Organization (WHO) target levels (2021). The WHO Air Quality Guidelines are target levels which protect public health and are lower than LAQM objective levels and PM<sub>2.5</sub> targets.

Given that not all sources of air pollution originate from within Greater Cambridge it is acknowledged that achieving these levels for all key pollutants may be challenging in some cases. Interim targets have been produced to help drive improvements, focussing efforts on sources that we have the power to influence working alongside partner organisations.

A Greater Cambridge Air Quality Strategy aligns with delivery under the emerging Greater Cambridge Local Plan and shared planning service and given the transboundary nature of air pollution enables a joined-up approach to improving air quality. The Greater Cambridge Air Quality Strategy also aligns with Cambridge City and SCDC carbon emission targets.

This Strategy fulfils the requirements under the LAQM Framework and ensures compliance with the Environment Act 1995 as amended under Environment Act 2021; taking into account responsibilities of local authorities under the National Air Quality Strategy (2023). It details why and how improvements to air quality should be achieved across Greater Cambridge in response to continued growth in the area.

The lifetime of the Strategy is 5 years, 2024 – 2029 inclusive.

## 2. Sources of air pollution and where people are exposed

Greater Cambridge is a highly populated, diverse area with a mix of both urban and rural areas. Within the urban and more populated areas road transport is the main source of pollution. There are considerable differences in emissions between different vehicles and fuels. In general, diesel exhaust contains up to 30 times more particulate matter than petrol, but all vehicles even electric generate additional particulate matter

<sup>&</sup>lt;sup>3</sup> www.gov.uk/government/collections/comeap-reports

<sup>&</sup>lt;sup>4</sup> Air Quality - A guide for directors of public health (local.gov.uk)

from friction of brakes and tyres and through re-suspension of dust from road surfaces<sup>5</sup>.

Construction sites and non-road mobile machinery (NRMM) can also be a significant source of localised pollutants with solid fuel burning (wood and coal) a significant source of particulate matter.

Combustion from heating (both residential and commercial), farming activities and certain industrial processes also contribute to air pollution, but these tend to be more dilute contributing to background levels of air pollution.

Within urban areas the accumulation of pollutants from both road transport and solid fuel burning is important as emissions are often co-located with exposed pedestrians, residential properties, hospitals, schools, shops and other places where people congregate.

Exposure by residents and visitors will vary greatly as air pollution varies substantially over small distances and the local situation. It is typically highest near to the source e.g. busy road but declines rapidly as you move further away. Small changes in distance from the road, street layouts and physical barriers can make a big difference to exposure. Tall buildings along narrow streets can lead to the 'canyon effect' where pollution is trapped along the street or busy junctions can create localised 'pollution hotspots'.

Weather also influences exposure. Anyone 'downwind' of a source will be exposed, however windy conditions disperse pollutants and conversely some weather patterns will lead to an accumulation of pollutants that can build up over hours or days to cause an air pollution 'episode'.

The highly localised distribution of air pollution leads to highly unequal patterns of exposure to different individuals resulting from their day-to-day behaviour. For example someone that has to walk along a busy road to reach their place of work will be exposed to higher levels of pollutants compared to someone who uses an alternative quieter street to reach that same destination. People within a passively ventilated building will be exposed to much higher levels of pollution compared to an air-conditioned building, even if both are at the same distance downwind of the same source.

During the COVID 19 Pandemic the national lockdowns and subsequent reduction in vehicle movements and shift in behaviour, saw a significant reduction in nitrogen dioxide emissions but limited impact on particulate levels. This has helped inform our

<sup>&</sup>lt;sup>5</sup> <u>Air Quality - A guide for directors of public health (local.gov.uk)</u>

priority areas for the local Strategy and when local authority intervention can have maximum impact<sup>6</sup>

The National Atmospheric Emissions Inventory (NAEI), provided by DEFRA sets out the emission sources for each Local Authority and how these contribute to the different pollutants.

## 2.1 Cambridge City

#### Nitrogen Dioxide (NO<sub>2</sub>)

Data from the NAEI shows that traffic is the main contributor to  $NO_2$  emissions, with 1-25 tonnes per  $1 \text{km}^2$  of  $NO_2$  mainly from road transport, with minor roads and cold starts contributing the most in the City. Other sources of  $NO_2$  in the City come from non-industrial combustion plants, combustion in manufacturing, and other mobile machinery (rail and other off road).

A source apportionment study undertaken by Cambridge City Council in 2019 supports these findings with traffic the main contributor to NO<sub>2</sub> emissions in the City. The study found the primary vehicle type contributing to NO<sub>2</sub> emissions varied based on location and road type with buses the main contributor in the centre of Cambridge; cars on the outer ring roads and on the outskirts of Cambridge on the major roads such as the A14 & M11, HGVs.

#### Particulates (PM<sub>10</sub> and PM<sub>2.5</sub>)

The NAEI has found that there is a change in sources of particulate emissions over the past 10 years, with a decrease in particulates from industry and energy generation as the switch to gas has occurred<sup>7</sup>. This has been offset by an increase in domestic burning.

The NAEI estimates that on average across Cambridge 1-4 tonnes per 1km<sup>2</sup> of PM<sub>10</sub> are from non-industrial combustion plant (such as domestic burning) with 0.2-1 tonnes per 1km<sup>2</sup> from road transport (brake and tyre wear).

This is again supported by the findings of the Cambridge City Council source apportionment study which found that the majority of the sources of particulates was from background sources rather than road traffic sources.

<sup>&</sup>lt;sup>6</sup>https://www.google.co.uk/url?sa=t&rct=j&q=&esrc=s&source=web&cd=&ved=2ahUKEwiF4Yviu9WDAxX\_gv0HHQ8LDqoQFnoECA8QAQ&url=ht tps%3A%2F%2Femaq.ricardo.com%2Fmod%2Fresource%2Fview.php%3Fid%3D503&usg=AOvVaw3nF2V9nuHZIR1espaUSChm&opi=899784 49

<sup>49</sup> 7 NAEI Report 2022 – Data for 2005-2020

The NAEI attributes 75% of the source of  $PM_{2.5}$  in Cambridge to background sources. The majority of which are classed as non-industrial combustion plant (domestic wood / domestic other). The remaining 25% of the source of  $PM_{2.5}$  is attributable to non-exhaust emissions of tyre and brake wear associated with road transport.

It should be remembered that PM<sub>2.5</sub> is also not just generated as a primary particle but is also generated as a secondary particle due to chemical interactions of other pollutants.

## 2.2 South Cambridgeshire

#### Nitrogen Dioxide (NO<sub>2</sub>)

The main contributor to  $NO_2$  emissions in South Cambridgeshire is from road transport, with major roads adding up to 25 tonnes per 1km<sup>2</sup>. This includes emissions from the regionally important strategic roads of the M11, A14 and A11. There are eight significant point sources of  $NO_2$  listed within the National Atmospheric Emissions Inventory within South Cambridgeshire which predominantly relate to manufacturing and waste sites, but also includes the Cambridge Crematorium which SCDC regulate through a part B environmental permit.

#### Particulates (PM10 & PM2.5)

The main contributor to  $PM_{10}$  emissions in South Cambridgeshire is from non-industrial plant (up to 4 tonnes per 1km<sup>2</sup>), this includes domestic burning and is distributed within centres of population in the district. Road transport contributes a smaller amount to emissions with emissions coming from road abrasion, brake and tyre wear (non-exhaust and emissions) and exhaust emissions (up to 2 tonnes per 1km<sup>2</sup>).

For PM<sub>2.5</sub> the picture is similar to that of PM<sub>10</sub> with the major source of emissions being non-industrial plant, with the majority coming from domestic wood and other solid fuel burning. For roads in the district emissions are associated with non-exhaust emissions (up to 1 tonne per  $1 \text{ km}^2$ ) and exhaust emissions (up to 1 tonne per  $1 \text{ km}^2$ ).

## **3. Improving Air Quality in Greater Cambridge**

## 3.1 Objectives

It is widely accepted that there is no safe level of air pollution;<sup>8</sup> and whilst the LAQM objective levels and PM<sub>2.5</sub> targets are either achieved or are close to annual mean across Greater Cambridge it is important that focus shifts away from these target levels towards exposure reduction. The challenge is how pollutant levels can be

<sup>&</sup>lt;sup>8</sup> www.gov.uk/government/collections/comeap-reports

maintained and further reduced whilst sustaining the scale of development and population increase coming forward in the next 10 - 20 years; supporting economic growth whilst continuing to improve air quality and deliver the health benefits that improved air quality brings. The primary objectives of the Strategy are:

- Continue to meet and deliver all legislative and policy requirements associated with air quality
- Continue to improve air quality across Greater Cambridge enhancing the health of those living, working and visiting Greater Cambridge
- Work towards World Health Organization Air Quality Guideline annual averages as longer term targets.

The World Health Organization (WHO) produced updated Air Quality Guidelines in 2021. These levels are based on the evidence linking concentrations of pollutants in ambient air with adverse effects on health and are levels that are proven to offer significant health benefits. The Committee on Medical Effects of Air pollution (COMEAP) considers these WHO 2021 guidelines as suitable long-term targets<sup>9</sup>. It is worth noting that they are set without reference to achievability. The WHO 2021 guidelines are lower than LAQM objective levels and PM<sub>2.5</sub> targets. Greater Cambridge exceeds the WHO 2021 guideline levels.

Table 1 compares the LAQM objective levels and national targets for key pollutants against the WHO 2021 guideline levels.

Pollutant	Averaging	Concentration	
	Period	Current UK Limit	WHO 2021
AQ (England) Reg	gulations 2000 (App	ply to LAQM)	
PM <sub>10</sub> μg/m <sup>3</sup>	Annual Mean	40 µg/m³	15 µg/m³
	24 Hour Mean	50 µg/m³	45 µg/m³
NO <sub>2</sub> µg/m <sup>3</sup>	Annual Mean	40 µg/m <sup>3</sup>	10 µg/m <sup>3</sup>
	1 Hour Mean	200 µg/m³	N/A
Environmental Ta	argets (PM) Regula	tions 2023 (apply to nat	ional government to be
achieved by 2040	)		
PM <sub>2.5</sub> µg/m <sup>3</sup>	Annual Mean	10 µg/m³	5 µg/m³
	Exposure Targets	35% Reduction	N/A
		compared to a 2018	
		baseline	

Table 1: Air quality Objective Levels and Pollutant Targets

<sup>&</sup>lt;sup>9</sup> <u>COMEAP statement: response to publication of the World Health Organization Air quality guidelines 2021 - GOV.UK</u> (www.gov.uk)

It is acknowledged that not all sources of air pollution impacting Greater Cambridge originate from within Greater Cambridge. For some pollutants achieving these levels will require policy intervention not only locally but nationally and internationally. For example, up to a third of PM<sub>2.5</sub> within England originates from other countries. This means that setting timelines for achieving these levels may not be attainable at this time. However, commitment to work towards these levels will help drive continued improvements to air quality; enhancing the health of those living, working and visiting the Greater Cambridge area. The Strategy focuses on sources that can be influenced locally. We have developed local interim targets for delivery within the lifetime of the Strategy (5 years, 2024 to 2029 inclusive) based on the interim targets set by WHO:

Pollutant	Interim Target Level*	WHO 2021
PM <sub>10</sub> μg/m <sup>3</sup>	<b>20</b> μg/m <sup>3</sup>	<b>15</b> μg/m <sup>3</sup>
NO <sub>2</sub> µg/m <sup>3</sup>	<b>20</b> μg/m <sup>3</sup>	<b>10</b> μg/m <sup>3</sup>
PM <sub>2.5</sub> µg/m <sup>3</sup>	<b>10</b> μg/m <sup>3</sup>	5 μg/m <sup>3</sup>

Table 2: Interim Annual Mean Target Levels\*to be achieved by 2029

## 3.2 Delivering Air Quality Improvements across Greater Cambridge – Key Priorities

Continued improvements in air quality to meet the objectives of the Strategy across Greater Cambridge will be delivered under four key priority areas. Appendix B details measures to be implemented to deliver these prioroities in the form of an Action Plan.

#### Key Priority 1: Regulatory Policies & Development Control

Policies both national and local affect how air quality is prioritised by Local Authorities and their partners. We will continue to engage with national government and our partners to ensure that air quality is a key priority when setting out new policies. Local policy should be regularly updated in response to evolving national policy and updated evidence from public health.

At the strategic level, spatial planning can provide for more sustainable transport links between the home, workplace, educational, retail and leisure facilities, and identify appropriate locations for potentially polluting industrial development<sup>10</sup>. As such, land-use planning can play a critical role in improving local air quality.

Emissions from development may be associated with both the construction phase and from transport or combustion processes providing heat and power during the operational phase when the development is occupied / in use.

<sup>&</sup>lt;sup>10</sup> IAQM &UKEP Land-Use Planning & Development Control: Planning For Air Quality (Jan 2017)

Some of the actions which can be taken include:

- Ensure regional and local policies seek to improve air guality and respond to evolving national policy and health based evidence
- Ensure developments of all sizes and type design out air quality impacts during both construction and operation phases working towards air quality neutral development<sup>11</sup>
- Ensure developments and policies are helping to meet LAQM Air Quality Objectives, PM<sub>2.5</sub> Targets and work towards WHO 2021 guideline levels by reducing emissions.
- Align with other policies aimed at increasing sustainability and reducing greenhouse gas emissions

Air quality is a material consideration under planning. Within the adopted Local Plans air quality is considered under Policy 36 (Air quality, Odour & Dust) of the Cambridge Local Plan (2018) and Policy SC/12 (Air Quality) of the South Cambridgeshire Local Plan (2018). The emerging Greater Cambridge Local Plan will consider air quality for both districts under a single policy.<sup>12</sup>

Air guality is further underpinned by the Greater Cambridge Sustainable Design and Construction Supplementary Planning Documents (SPD) (2020) and the adoption of this Great Cambridge Air Quality Strategy. These documents provide detail on measures that developers should consider at the design stage to minimise impact of development on air quality across Greater Cambridge.

It is important that council policies should drive air quality improvements across Greater Cambridge and not operate in isolation from other relevant policies e.g. Climate Change Strategy, Health Impact Assessments, Parking Strategy, taxi licensing.

Other policy areas (i.e. outside of planning policy) that impact on air quality include the adoption or amendment of Smoke Control Areas and how the council respond to reports of bonfires or nuisance complaints for example. The monitoring and enforcement of environmental permits is also a key regulatory aspect of controlling local emissions of air pollutants.

#### **Key Priority 2: Infrastructure Improvements**

To enable the shift to more sustainable transport solutions, infrastructure improvements are required. Working with partners, Cambridge City and SCDC will ensure infrastructure improvements are planned and implemented to facilitate the increased uptake of public transport and active travel options. This will work alongside

<sup>&</sup>lt;sup>11</sup> www.london.gov.uk/programmes-strategies/planning/implementing-london-plan/london-plan-guidance/air-quality-neutral-aqn-

guidance#:~:text=The%20Air%20Quality%20Neutral%20LPG,worsen%20air%20quality%20Indon. <sup>12</sup> www.greatercambridgeplanning.org/emerging-plans-and-guidance/greater-cambridge-local-plan/

Key Priority 1, where planning and development control can have a major impact on infrastructure provision in Greater Cambridge.

Some of the actions which can be taken include:

- Support public transport options available to the public and publicise these
- Freight consolidation / last mile deliveries
- Road hierarchy
- Off road cycle / walking paths
- Improvements to cycling and walking infrastructure
- Facilitate infrastructure improvements to electric vehicle charging
- Encourage the use of suitable green infrastructure where air quality benefits would be realised

#### Key Priority 3: Community Engagement & Promotion

Our communities should be considered in all opportunities to benefit from improved air quality. This could be achieved through a range of actions big or small, such as provision of significant infrastructure to facilitate the uptake of low emission vehicles, to daily practical measures which in turn lead to protected and improved air quality. In parallel to measures to reduce resident and visitor exposure to pollutants we need to actively promote and engage with residents and visitors of Greater Cambridge enabling access to alternatives to the more polluting activities.

A key area will be reducing particulate emissions; most notably PM<sub>2.5</sub> from solid fuel burning (both indoors and outdoors). The following are some examples to consider for public engagement (but are not exhaustive):

- Improved public engagement through accessibility of air quality data and promoting awareness on air quality
- Working closely with UK Health Security Agency, Public Health and the NHS to deliver clear messages on the link between air quality and health
- National and regional campaigns such as Clean Air Day and Clean Air Night
- Work closely with partners to disseminate information county wide to maximise potential benefits within the area
- Promotion of a non-idling policy during collection and drop off near schools
- Promotion to reduce the use of solid fuel stoves and open fires and where they are used promote 'better burning' to minimise emissions.
- Promotion to reduce outdoor burning and where there are bonfires promote best practice
- Close partnership with local businesses to reduce emissions
- Work with Businesses to help reduce operational impacts on air quality
- Smart technologies Help reduce the barriers to adopting more sustainable transport methods and active travel by enabling faster and more efficient journeys through smart technologies.

• Engage with the farming community to highlight the link between ammonia and particulate matter pollution.

#### **Key Priority 4: Monitoring**

Future growth across Greater Cambridge is largely residential and whilst planning policy is increasingly working towards reducing reliance on road based transport; in the short to medium term this is likely to remain a primary source of pollution across Greater Cambridge with commuting to Cambridge, London and the surrounding area. It is important to continue to monitor against LAQM objective levels focussing on historical areas with high levels of pollutants (AQMA areas) and focussing on major growth areas e.g. growth sites on the edge of Cambridge (West Cambridge, Eddington, Darwin Green, North East Cambridge, Marleigh, Land North of Cherry Hinton, etc), and also the new town growth in SCDC (Waterbeach, Northstowe, Bourne and Cambourne).

Given the scale of the future developments and the potential to introduce new hotspots where air quality could be at risk, the need for a robust and up to date monitoring network across the district is a priority. Therefore, the monitoring network should:

- Be subject to regular review and update to reflect the growth across Greater Cambridge
- Be compliant with the requirements under the LAQM framework
- Enable Local Authorities to monitor trends across their districts and identify 'hotspots' but also improvements in response to policy measures or interventions introduced.
- Consider and include new technologies and alternatives to traditional monitors enabling the Council to conduct short term monitoring in the areas of concern

## 4. Co-Benefits Delivered by Air Quality Improvements

## 4.1 How the Air Quality Strategy aligns with other key policies

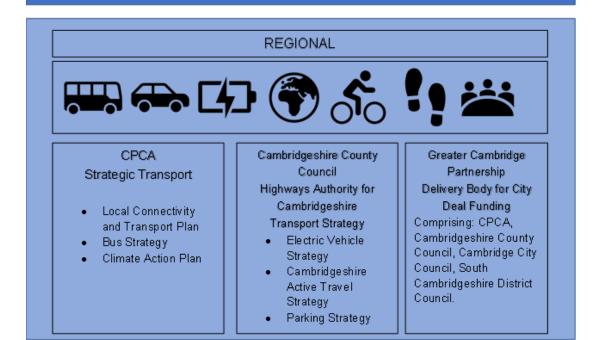
Air pollution can impact human health, the economy, and the environment. Whilst Local Authorities have the responsibility for monitoring air quality within their district, it is acknowledged that many of the changes needed are managed and implemented by wider partner organisations. Improved air quality indirectly overlaps and offers cobenefits across a wide range of agendas. Measures identified in the Greater Cambridge Air Quality Strategy to improve air quality can offer wider benefits and help deliver other local and regional agendas for example active travel, health inequalities and sustainability. It is important that air quality is not considered in isolation and that complimentary strategies and policies align where possible. Appendix C details complimentary and regional strategies which help deliver the wider air quality agenda.

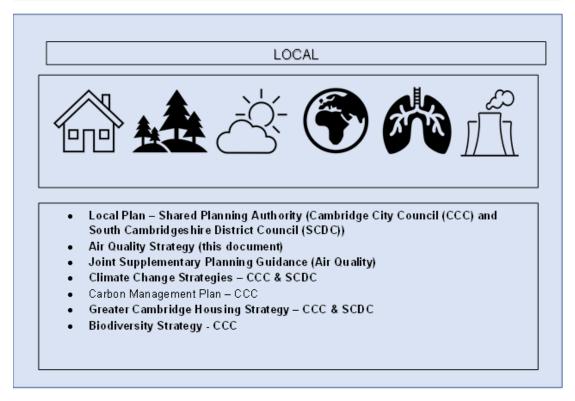
The layers of local, regional and national policy and initiatives relevant to the Air Quality Strategy are presented in Figure 1.

#### Figure 1 – Layers of Policy relevant to Air Quality Strategy

#### NATIONAL

- Air Quality Strategy
- Defra Local Air Quality Management Regulations and Policy Guidance
- Environmental Target Regulations
- Smoke Control Area Regulations





#### 4.2 Air Quality & Health

Air Pollution is a public health issue<sup>13</sup>. It is considered the largest environmental risk to the public's health contributing to cardiovascular disease, lung cancer and respiratory diseases. It is recognised as a contributing factor in the onset of heart disease and cancer.

Air Pollution increases the chances of hospital admissions, visits to Emergency Departments and respiratory and cardiovascular symptoms which interfere with everyday life, especially for people who are already vulnerable. Bad air quality affects everyone and it has a disproportionate impact on the young and old, the sick and the poor<sup>14,15</sup>.

Research undertaken by COMEAP concluded in 2019 that there is no safe level of particulates. Further work undertaken by COMEAP in 2022 concluded that, even low concentrations of pollutants are likely to be associated with adverse effects on health. Therefore, continued reductions, even where concentrations are below the air quality guidelines, are also likely to be beneficial to health.<sup>16</sup> The Public Health Outcomes Framework includes an indicator on mortality attributed to particulate matter.

The mortality burden of air pollution within the UK is equivalent to 29,000 to 343,000 deaths at typical ages<sup>17</sup>, with a total estimated healthcare cost to the NHS and social care of £157 million in 2017<sup>18</sup>.

Public Health data<sup>19</sup> indicates that in 2020, 48 deaths in Cambridge and 66 in South Cambridgeshire could be attributed to Particulate Air Pollution. This figure is calculated based on the number of deaths in Cambridge in 2020 and the Public Health Outcomes Framework Fraction mortality due to particulate air pollution. At this time PM<sub>2.5</sub> is considered the most suitable metric for evaluating health impacts.

Additionally, air pollution particularly affects the most vulnerable in society: children and older people, and those with heart and lung conditions. There is also a strong correlation with equalities issues, because areas with poor air quality are also often the less affluent areas.<sup>20,21</sup> There is clear evidence that PM<sub>2.5</sub> has a significant impact on human health, including premature mortality, cognitive decline, allergic reactions, and cardiovascular diseases. The WHO labelled air pollution as a risk factor for noncommunicable diseases such as ischaemic heart disease, stroke, chronic destructive pulmonary disease, asthma, cancer and the economic toll these diseases take. Air

<sup>&</sup>lt;sup>13</sup> www.gov.uk/government/publications/health-matters-air-pollution/health-matters-air-pollution

<sup>&</sup>lt;sup>14</sup> Royal College of Physicians. Every breath we take: the lifelong impact of air pollution. Report of a working party. London: RCP, 2016.

<sup>&</sup>lt;sup>15</sup> Air Quality - A guide for directors of public health (local.gov.uk)

 <sup>&</sup>lt;sup>16</sup> Committee on the Medical Effects of Air Pollutants (COMEAP): 2022 Annual Report (publishing.service.gov.uk)
<sup>17</sup> Defra. Air quality appraisal: damage cost guidance, January 2023

<sup>&</sup>lt;sup>18</sup> Public Health England. Estimation of costs to the NHS and social care due to the health impacts of air pollution: summary report, May 2018 <sup>19</sup>Public Health Outcomes Framework - Data - OHID (phe.org.uk)

<sup>&</sup>lt;sup>20</sup> Public Health England. Air Quality: A Briefing for Directors of Public Health, 2017

<sup>&</sup>lt;sup>21</sup> Defra. Air quality and social deprivation in the UK: an environmental inequalities analysis, 2006

Pollution affects different aspects of health even at low concentrations<sup>22</sup>. COMEAP provided a statement in response to the WHO 2021 guidelines which regards them as suitable long-term targets<sup>23</sup> and that more recent evidence indicated that PM<sub>2.5</sub> had harmful effects on people's health at lower concentrations than had been studied previously.

## 4.3 Air Quality & Economic Growth

Poor air quality harms productivity by making people less healthy, increasing costs to society through medical and social care. There is growing evidence that air pollution is a significant contributor to preventable ill health and early death. These health impacts impose a cost on the UK economy that has been estimated to run into billions.

Reducing poor air quality has direct, proven economic benefits, in many cases even when the up-front cost over intervention is high. It is estimated that reducing  $PM_{2.5}$  concentrations by  $1\mu g/m^3$  increases GDP by 0.8% on average in Europe<sup>24</sup>

Poor air quality can have a disproportionate impact on the young and old, the sick and the poor. Deprived communities are more likely to be situated near polluted busy roads and are more likely to experience adverse health impacts. Analysis of environmental quality and social deprivation carried out for the Environment Agency (2003) looked at the social distribution of the wards with the highest pollutant concentrations and concluded that more than half of the most exposed 5% of the population (2.5 million people) were resident in the 20% most deprived wards<sup>25</sup>. Part of the monitoring across Cambridge City considers pollutant levels within more deprived Wards with the potential to link in with objective 5- Improving health outcomes for people on low incomes of the Cambridge Anti Poverty Strategy.<sup>26</sup>

Greater Cambridge is a major growth area with significant growth in employment, housing and infrastructure planned for the next 10 years. Whilst supporting economic growth we need to manage where possible any wider impacts on the environment including air quality.

## 4.4 Air Quality & Net Zero

In 2019, the UK became the first major economy in the world to legislate to end our domestic contribution to man-made climate change. Both Cambridge City Council and South Cambridgeshire District Council declared a Climate Emergency in 2019 and are taking a wide range of actions, with partners, which will contribute to reducing

<sup>&</sup>lt;sup>22</sup> WHO AQG 2021

<sup>&</sup>lt;sup>23</sup> COMEAP statement: response to publication of the World Health Organization Air quality guidelines 2021 - GOV.UK (www.gov.uk)

<sup>&</sup>lt;sup>24</sup> <u>The economic cost of air pollution: Evidence from Europe</u>, Organisation for Economic Co-operation and Development (OECD <sup>25</sup> www.gov.uk/government/publications/environmental-quality-and-social-deprivation

<sup>&</sup>lt;sup>26</sup> www.cambridge.gov.uk/anti-poverty-strategy

emissions and adapting to climate change both on their own estates, and in the wider district.

Cambridge City Council shared a vision for Cambridge to be net zero carbon by 2030 as set out in its Climate Change Strategy 2021-2026<sup>27</sup> which also set a target to reduce its own carbon emissions to net zero by 2030<sup>28</sup>. South Cambridgeshire District Council's Zero Carbon Strategy outlines how SCDC are supporting the District to halve carbon emissions by 2030 and reduce them to zero by 2050, including delivering a reduction in their own carbon footprint of at least 45% by 2025 (on a 2019 baseline) and at least 75% by 2030<sup>29</sup> from a 2018/19 baseline.

Many sources of greenhouse gases, like transport and combustion emissions, also contribute to poor air quality. Actions which both reduce emissions and improve air quality will contribute towards this Air Quality Strategy as well as the Zero Carbon Strategy, such co-benefits should be recognised where possible to maximise their impacts. However, some measures to reduce greenhouse gas emissions are in tension with improving air quality; for example the use of solid fuel and biomass burning can lead to reduction in carbon emissions but lead to increases in particulates.

#### 5 Conclusion

This document sets out the approach for the Greater Cambridge Air Quality Strategy for maintaining and improving air quality across Greater Cambridge. It has three key objectives delivered through four key priority areas: Regulatory Policies & Development Control, Infrastructure Improvements, Community Engagement & Promotion and Monitoring. Measures for delivering the individual priorities is included in Appendix B in the form of an Action Plan. Reporting on the delivery of these key priorities will be via quarterly steering group meetings and within the individual Council's Air Quality Annual Status Report each year, which is available on council websites.

 <sup>&</sup>lt;sup>27</sup> <u>Climate Change Strategy - Cambridge City Council</u>
<sup>28</sup> <u>Carbon management plan - Cambridge City Council</u>

<sup>&</sup>lt;sup>29</sup> Zero carbon strategy - South Cambs District Council (scambs.gov.uk)

## **Appendix A - Legislative and Policy Background**

# Statutory Requirements under Local Air Quality Management (LAQM)

Local Authorities have a statutory duty under the requirements of the Local Air Quality Management (LAQM) Framework as set out in Part IV of the Environment Act (1995) and as amended by the Environment Act 2021, to review and assess local air quality within their areas, against a set of air quality objectives and to determine whether or not these are likely to be achieved. Where an exceedance is considered likely the local authority must declare an Air Quality Management Area (AQMA) and prepare an Air Quality Action Plan (AQAP) setting out the remedial measures it intends to put in place in pursuit of these objectives. Table 1 below details the statutory air quality objectives applicable to LAQM in England.

Pollutant	Air Quality Objective: Concentration <sup>30</sup>	Air Quality Objective: Measured as
Nitrogen Dioxide	200µg/m <sup>3</sup> not to be exceeded more	1-hour mean
(NO <sub>2</sub> ) Nitrogen Dioxide	than 18 times a year	
(NO <sub>2</sub> )	40µg/m <sup>3</sup>	Annual mean
Particulate	50µg/m <sup>3</sup> , not to be exceeded more	24-hour mean
Matter (PM <sub>10</sub> )	than 35 times a year	
Particulate	40µg/m <sup>3</sup>	Annual mean
Matter (PM <sub>10</sub> )		
Sulphur Dioxide	350µg/m <sup>3</sup> , not to be exceeded more	1-hour mean
(SO <sub>2</sub> )	than 24 times a year	
Sulphur Dioxide	125µg/m <sup>3</sup> , not to be exceeded more	24-hour mean
(SO <sub>2</sub> )	than 3 times a year	
Sulphur Dioxide	266µg/m <sup>3</sup> , not to be exceeded more	15-minute mean
(SO <sub>2</sub> )	than 35 times a year	

Table 1: Air Quality Objectives in England<sup>31</sup>

 $<sup>^{30}</sup>$  The units are in microgrammes of pollutant per cubic metre of air (µg/m<sup>3</sup>).

<sup>&</sup>lt;sup>31</sup> PG22 LAQM page 78

Cambridge City established an AQMA around the central core of the city in 2004 and SCDC along the A14 between Bar Hill (to the north-west of Cambridge) and Milton interchange (to the north-east) in 2008, both due to exceedances in NO<sub>2</sub>. SCDC has recently revoked its AQMA and Cambridge City is in the process of revoking theirs as objective levels of NO<sub>2</sub> have been achieved.

Local Authorities are required to submit an Annual Status Report (ASR). This details the results of any monitoring undertaken across the district, conclusions derived from the results, amendments made to the network in response to changing pollutant trends and actions being undertaken to improve air quality and any progress that has been made on these.

Amendments to the LAQM framework under the Environment Act 2021 require Local Authorities to have an Air Quality Strategy where objective levels of key pollutants are achieved. The Strategy should set out steps the Local Authority will take to continue to improve local air quality. The purpose of the Air Quality Strategy is to take preventative action to improve local air quality and reduce the long term health impacts and should be developed in consultation with the Director of Public Health. In addition given the transboundary nature of air pollution Local Authorities are required to work collaboratively with neighbouring authorities to tackle pollution sources outside the Local Authorities area.

## Air Quality Strategy: Framework for Local Authority Delivery (2023) – Local Action to reduce PM2.5

The revised National Air Quality Strategy (2023) sets out a framework to enable Local Authorities to deliver long term air quality improvements and meet long term air quality goals. This includes two new legally-binding long-term targets to reduce concentrations of fine particulate matter less than 2.5 microns in diameter (PM<sub>2.5</sub>) as set out in the Environmental Targets Regulations 2023.

- 10  $\mu$ g/m<sup>3</sup> annual mean concentration PM<sub>2.5</sub> nationwide by 2040, with an interim target of 12  $\mu$ g/m<sup>3</sup> by January 2028
- 35% reduction in average population exposure by 2040, with an interim target of a 22% reduction by January 2028, both compared to a 2018 baseline

These targets will help drive reductions in the worst  $PM_{2.5}$  hotspots across the country, whilst ensuring nationwide action to improve air quality for everyone. Whilst not currently included as part of the LAQM framework all Local Authorities are expected to effectively use their powers to reduce  $PM_{2.5}$  emissions from sources which are within their control. Whilst it is acknowledged many sources of  $PM_{2.5}$  originate from outside the Local Authority boundary there are some sources of  $PM_{2.5}$  over which Local Authorities do have control.

## World Health Organization (WHO) Air Quality Guidelines (2021)

In September 2021 WHO published updated Air Quality Guidelines (AQG) for common pollutants including interim targets to promote a gradual shift from high to lower concentrations to help countries achieve air quality that protects public health.

The WHO Air Quality Guidelines are based on the evidence linking concentrations of pollutants in ambient air with adverse effects on health. They are set without reference to achievability.

Pollutant	Averaging Time	Interim Target	AQG Level
PM2.5 µg/m <sup>3</sup>	Annual	10	5
	24 Hour	25	15
PM10 µg/m <sup>3</sup>	Annual	20	15
	24 Hour	50	45
NO <sub>2</sub> µg/m <sup>3</sup>	Annual	40	10
	24 Hour	-	25
SO <sub>2</sub> µg/m <sup>3</sup>	24 Hour		40

Table 2: Recommended WHO 2021 AQG levels and interim targets

## **Appendix B: Action Plan - Measures for delivering key priorities**

## Key Priority 1: Regulatory Policies & Development Control

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
Control of	Requirements	Where technically viable:	Aim to achieve	SPD in place for	Greater	Greater
emissions	to design out	Provide active travel	air quality	Cambridge City;	Cambridge	Cambridge
through	emissions from	provision, cycle parking,	neutral	Low Emission	Shared Planning	
planning –	all new	car clubs, EVCP,	development	Strategy for	Service	
Operational	developments	alternatives to combustion		major		
Phase		emissions for heating and		development in		
		hotwater provision built into		SCDC		
		development design				
Control of	Requirements	Through conditions	Minimise	Sustainable	Greater	Greater
emissions	to minimise	minimise emissions during	emissions	Design and	Cambridge	Cambridge
through	emissions	the construction phase	during	Construction	Shared Planning	
planning –	through		construction	SPD, Policy 36	Service	
Construction	conditions to		phase	Cambridge City		
Phase	control dust			and Policy SC/14		
	and emissions			SCDC of		
	from non road			relevant local		
	mobile			plans		
	machinery					

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
	(NRMM) where					
	appropriate					
Electric	Provision of	Minimum of 25% active	Enable uptake	Delivered in	Environmental	Greater
Vehicle	active and	and 75% passive EVCP	of electric	Cambridge City	Health –	Cambridge
Charge Points	passive EVCP	provision. Active mix of	vehicles through	through SPD.	Cambridge City /	
(EVCP) – Car	within all new /	slow (Min 7kW), fast (min	provision of		Greater	
Parks	expanded and	24kW) and rapid	infrastructure		Cambridge	
	refurbished car	depending on end use			shared Planning	
	parks				Service	
Reduce	Requirement to	Where back up /	Improve public	Under	Cambridge City	Greater
emissions	pursue	emergency generators are	health, reduce	Development	Council	Cambridge but
from	alternatives to	required alternatives to	potential for			primarily
emergency /	diesel	diesel are required,	localised			targeted in
back-up	generators	particularly for sites in	hotspots			Cambridge City
generators		urban areas and adjacent				and urban areas
		to residential receptors				
Reduce PM <sub>2.5</sub>	Smoke Control	Opportunity to reduce	Reduce	Taking options to	Cambridge City	Cambridge City
emissions	Area (SCA) -	contribution of PM <sub>2.5</sub> from solid fuel burning in the city	background	committee in	Council –	Only
from solid	Review	through review of	PM <sub>2.5</sub> levels	Autumn 2024	Environmental	
fuel burning		boundaries of SCA, look at options including whether to include moorings within SCA, and if changes			Health	

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		proposed carry out consultation.				
		Update Guidance and policy in response to changes to legislation				
Processes	Environmental	Review Environmental	Minimise	Ongoing as part	Cambridge City	Cambridge City
	Permits	Permits / Best Available	emissions in line	of legislative	and SCDC	and SCDC
		techniques (BAT)	with legislation	requirements	Environmental	
			and Section 4.2		Health	
			of National Air		departments	
			Quality Strategy			
	Commercial	All new commercial	Minimise	Ongoing as part	Cambridge City	Cambridge City
	Process	processes to fulfil licencing	emissions in line	of legislative	and SCDC	and SCDC
		requirements and consider	with legislation	requirements	Environmental	
		emissions	and Section 4.2		Health	
			of National Air		departments	
			Quality Strategy			
Guidance &	Low Emission	Taxi Policy to encourage	Reduce	Cambridge City -	Cambridge City	Cambridge City
Policy	Taxis Policy	low emission vehicles	emissions within	going back to	& and SCDC	and SCDC
			urban city	licencing	have separate	
			centres	committee in	policies	
				January 2024 to		

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
				discuss		
				extension of		
				policy to allow		
				hybrid vehicles		
	Greater	Policy to deliver ongoing	Aim to achieve	Ongoing	Greater	Greater
	Cambridge	air quality improvements.	air quality		Cambridge	Cambridge
	Emerging Local	Policy needs to link	neutral		Shared Planning	
	Plan - Air	succinctly with other	developments		Service	
	Quality Policy	relevant policies and				
		ensure they do not conflict.				
		For example: Health				
		Impact Assessment (HIA),				
		parking provision (Car and				
		cycle), Climate Change				
		and Sustainability				
	Emerging Local	Requirement for major	Improve public	Ongoing	Greater	Greater
	Plan – Health	developments to undertake	Health		Cambridge	Cambridge
	Impact	a Health Impact			Shared Planning	
	Assessment	Assessment (HIA)			Service	
	(HIA)					

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
	Greater	Develop strategy to align	Deliver	Being taken to	Cambridge City	Greater
	Cambridge Air	with emerging Local Plan	continued air	respective	& SCDC	Cambridge
	Quality	policy	quality	committees in		
	Strategy		improvements	March / April		
				2024 for		
				Adoption		
	County Wide	See Appendix C for details	Co-ordinate	Ongoing	Various	Cambridgeshire
	Strategies	of strategies and relevant	delivery of			
	which help	links	measures which			
	deliver air		offer improved			
	quality		air quality as a			
	improvements		co-benefit			
Reduce	Cambridge City	Co-benefits for air quality	Reduce Council	Ongoing	Cambridge City	Cambridge City
Council	Climate	as part of councils'	operational		& SCDC	& SCDC
Emissions	Change	commitment to become net	emissions			
	Strategy &	zero carbon				
	SCDC Zero					
	Carbon					
	Strategy					

## Key Priority 2: Infrastructure Improvements

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
Active Travel	Greenways	Twelve	The Greenways will make it	Various projects either	Greater	Greater
		Greenways	easier and more pleasant	delivered or under	Cambridge	Cambridge
		feeding into	to travel in and out of	development	Partnership	
		Cambridge	Cambridge in a sustainable	www.greatercambridge.org.u	(GCP)	
		allowing	way. They'll also help make	k/sustainable-transport-		
		walkers,	local journeys like school	programme/active-travel-		
		cyclists and	runs safer and easier.	projects		
		other non	Where possible they will			
		motorised	link to other active travel			
		vehicle users	projects like the Chisolm			
		to travel safely	Trail.			
		and				
		sustainably				
	Chisholm	Second part of	Reduce vehicle emissions	Phase 1 completed in 2022,	Greater	Greater
	Trail 2	the Chisholm		Phase 2 under Construction	Cambridge	Cambridge
		Trail project to		www.greatercambridge.org.u	Partnership	
		provide		k/sustainable-transport-	(GCP)	
		walking and		programme/active-travel-		
		cycling route		projects/chisholm-trail		

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		across the				
		City.				
	Cycling plus	Prioritised list	Current Schemes include	www.greatercambridge.org.u	Greater	Greater
	improvements	of additional	Hills Road, Addenbrookes	k/sustainable-transport-	Cambridge	Cambridge
		walking,	Roundabout and A1134	programme/active-travel-	Partnership	
		cycling and		projects/addenbrookes-	(GCP)	
		active travel		roundabout		
		schemes in				
		Greater		www.greatercambridge.org.u		
		Cambridge to		k/sustainable-transport-		
		create		programme/active-travel-		
		additional links		projects/hills-road		
		within the				
		wider active				
		travel network				
	Hire Schemes	Various cycle	Facilitate uptake of bikes	Ongoing	Cambridgeshire	Greater
	for bikes and	and scooter	providing alternative to		County Council	Cambridge
	scooters	hire schemes	cars.			
		operating in				
		Cambridge.				
		Expansion of				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		these schemes				
		to allow bike				
		hire at P&R				
		sites.				
Public	Corridor	Four corridor	The four schemes are	See Public Transport	Greater	Greater
Transport	Schemes	schemes to	Cambourne to Cambridge,	Schemes	Cambridge	Cambridge
Improvements		offer better	Waterbeach to Cambridge,	www.greatercambridge.org.u	Partnership	
		public	Cambridge East and	k/sustainable-transport-	(GCP)	
		transport and	Cambridge South East	programme/public-transport-		
		active travel		<u>schemes</u>		
		routes along				
		corridors,				
		identified as				
		essential to				
		link growing				
		communities in				
		the north,				
		south, east				
		and west.				
	Cambridge	New railway	New destination station to	Under Construction	Network Rail	Cambridge
	South Station	station acting	facilitate travel to			City

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		as a	Cambridge Biomedical			
		destination	Campus, reducing need for			
		station for the	car travel.			
		Cambridge				
		Biomedical				
		Campus and				
		Addenbrookes.				
	Active Travel	Schemes in	Increase uptake of public	Various projects either	Greater	Greater
	and Bus	Cambridge to	transport	delivered or under	Cambridge	Cambridge
	Priority	improve active		development	Partnership	
	Schemes	travel and		www.greatercambridge.org.u	(GCP)	
		prioritise bus		k/sustainable-transport-		
		routes into and		programme/active-travel-		
		out of the City.		projects		
		Includes:				
		Milton Road,				
		Newmarket				
		Road.				
	Travel Hubs	10,000	Includes a new Travel Hub	www.greatercambridge.org.u	Greater	Greater
		additional park	at Cambridge South West	k/sustainable-transport-	Cambridge	Cambridge
		and ride		programme/other-transport-		

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		spaces for	as well as hubs linked to	schemes/cambridge-south-	Partnership	
		people to	corridor schemes.	west-travel-hub-1	(GCP)	
		switch to				
		sustainable	New facilities will have			
		transport	charging points for electric			
			vehicles			
	New Station	Relocating the	Facilitating the shift from	www.greatercambridge.org.u	Greater	Greater
	for	current	private vehicle use	k/news/proposal-for-major-	Cambridge	Cambridge
	Waterbeach	Waterbeach		investment-to-unlock-	Partnership	
		railway station		thousands-of-new-homes-	(GCP)	
		to provide a		published		
		rail link for the				
		new town as				
		per the				
		planning				
		application				
	Bus Network	Projects to	Reduce Emissions from	Electric Vehicle	Cambridgeshire	Greater
		increase	buses.	Implementation Strategy to	& Peterborough	Cambridge
		number of	Provision of public	be finalised in 2024	Combined	
		electric buses,	transport network to reduce		Authority	
		bus franchising	need for private vehicles.		(CPCA)	

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		options and				
		bus services				
		and reform				
		work.				
Wider	Car Club	Contract set	Reduce reliance on private	Contract in place – reactive	Cambridge City	Cambridge
Network	Contract	up to deliver	car ownership in existing	as need identified	Council –	City
		new car club	residential areas		Parking	
		vehicles as			Services	
		need				
		identified.				
		Expectation of				
		shift towards				
		electric				
		vehicles where				
		infrastructure				
		exists				
	City Centre	City centre	Reduce emissions within	Funding being sought	Cambridge	Cambridge
	Heat Network	heat network.	historic city centre		University	City
		Consortium bid				
		for money				
		business case				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		proposal –				
		large buildings,				
		not residential				
		– phased				
		approach				
	EV Charging	Enabling	Enabling infrastructure	Post in place to help deliver	Cambridgeshire	Greater
	On-Street	electric vehicle	within existing residential	this	County Council	Cambridge
		ownership for	areas to facilitate shift to			
		residential	zero emission vehicles			
		streets with no				
		off street				
		parking – e.g.				
		lamp column				
		chargers,				
		pavement				
		parking and				
		charging				
		facilities for				
		electric bikes /				
		cargo bikes,				
		pavement				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		gullies for				
		charging				
		cables				
	SCDC EV	Money	Enabling Infrastructure	www.scambs.gov.uk/climate-	SCDC	SCDC
	charging	available to	within existing residential	emergency-and-		
	community	install EV	areas to facilitate shift to	nature/grants-funding-and-		
	Scheme	charge points	zero emission vehicles.	community-support/electric-		
		in SCDC as		vehicle-charge-point-grant/		
		identified by				
		communities				
		within SCDC				
	Electric	Contract in	Facilitate shift to zero	Charge points in place in	Cambridge City	Cambridge
	Vehicle	place to install	emissions vehicles	some council car parks	Council –	City
	charging in	EV charge		including Adam and Eve and	Parking	
	City Centre	points in all		Queen Anne. Ongoing at	Services	
	Car Parks	City Centre car		other sites		
		parks				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
	Council Fleet	Planned	Part of council vision for	Ongoing	Cambridge City	Greater
	- transition to	upgrade of all	council to be Net Zero		and SCDC	Cambridge
	Electric	fleet vehicles	carbon offering air quality		Councils	
	vehicles	to electric. The	co-benefits			
	starting with	Councils are			Greater	
	Waste Fleet	delivering the			Cambridge	
		£5.7m			Shared Waste	
		Waterbeach				
		Depot Solar				
		Park project,				
		including				
		funding from				
		the CPCA.				
		This will				
		enable more of				
		the waste				
		collection fleet				
		to go electric.				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
	Pilot Freight	Feasibility	Reduce emissions from	Ongoing	Greater	Greater
	Partnerships	Study to	freight deliveries in		Cambridge	Cambridge
		assess to	Cambridge City Centre		Partnership	
		possibility of			(GCP)GCP	
		having a				
		freight				
		consolidation				
		scheme for				
		City Centre				
		businesses.				
	Road /	GCP have	Consultation explored	Consultation feedback to be	Greater	Cambridge
	Network	undertaken	changing the way that	published in 2024	Cambridge	City
	Classification	consultation on	traffic and people use		Partnership	
		a new road	roads to move around the		(GCP)	
		network	city. Space on the roads			
		classification	could be freed up for more			
		for Cambridge	frequent and more reliable			
			public transport. It could			
			also create a safer and			
			more attractive			

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
			environment for people			
			walking and cycling.			
	Heavy Goods	Improve	Reduce emissions	Work commenced	Cambridgeshire	Greater
	Vehicles	information fed			County Council	Cambridge
	(HGV)	into HGV sat				
		navs to cover				
		all weight and				
		height				
		restrictions.				
		Engagement				
		with Road				
		Haulage				
		Association to				
		encourage				
		hauliers to use				
		HGV specific				
		sat navs				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
	Integrated	GCP and	Potential to make better	Vision for Parking Strategy	Cambridgeshire	Greater
	Parking	partners are	use of on-street, off-street	adopted 2022, working on	County Council	Cambridge
	Strategy,	working on an	and park and ride facilities	Action Plan	and partners	
	including on-	integrated	to encourage sustainable			
	street parking	parking	travel			
	controls such	strategy				
	as residential	looking at how				
	parking	parking in				
	schemes	Greater				
		Cambridge				
		could be better				
		managed to				
		achieve				
		sustainable				
		transport				
		objectives.				
Boats &	Alternatives to	Options for	Reduce emissions most	New Project	Cambridge City	Cambridge
Moorings	solid fuel	upgrading the	notable PM <sub>2.5</sub>		Council –	City
		energy				
		sources				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		available for			Environmental	
		boats in the			Health	
		City (irrelevant				
		of SCA)				
		Feasibility of				
		installing				
		electric				
		charging.				
Reducing	Cowley Road	EVCP	Part of council vision for	Ongoing	Cambridge City	Cambridge
Council	Depot	infrastructure	Council to be Net Zero		Council	City
Emissions	Improvements	to facilitate	carbon offering air quality			
		uptake of	co-benefits			
		electric fleet				
Offset	Green	Offset	There is some evidence to	In development	Cambridge City	Greater
Emissions	Infrastructure	Emissions	suggest that within certain		and SCDC	Cambridge
		through the	locations the planting of			
		use of green	trees and / or hedgerows			
		infrastructure -	can absorb certain			
		planting of				
		trees &				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		Hedgerows	pollutants and / or act as a			
		where	barrier.			
		appropriate				
			Further research required			

## Key Priority 3: Community Engagement, Promotion and Research

Broad		Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure						Body	
Promotion	of	Active Travel	Work closely with the	Reduce reliance on	Ongoing	Cambridgeshire	Cambridgeshire
alternative	to	Campaign	new Active Travel Team.	private vehicles and		County Council	
private vehi	cle		Combined Authority and	emissions from these.			
use			County have new Active				
			Travel Teams that will be				
			working with Active				
			Travel England to bring				
			forward improvements				
			and promote active travel				
			alternatives.				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
	Businesses	Workplace travel	Reduce reliance on	Ongoing	Cambridge City	Greater
		planning.	private vehicles and		& SCDC	Cambridge
		Engagement with	reduce emissions			
		businesses, to reduce	associated with			
		emissions from their	business activities.			
		activities.				
		Business forums –				
		education and awareness				
		raising.				
	Schools	Work with the Road	Reduce reliance on	Ongoing	Cambridgeshire	Greater
		Safety and Active Travel	private vehicles and		County Council	Cambridge
		teams to promote and	emissions associated		and wider	
		facilitate sustainable and	with these.		partners	
		active travel to school by				
		school children and				
		parents				
		School travel plans and				
		School Streets				
	Doctors /	Promote clean air quality	Reduce reliance on	Bid for funding	Cambridgeshire	Greater
	Owl bikes	and travel alternatives	private vehicles and	submitted to Defra in	County Council	Cambridge
	project	working with GPs,		October 2023.		

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		Cambridgeshire County	emissions associated	Current bid for funding	and wider	
		Council and Cambridge	with these.	with Cambridgeshire	partners	
		and Peterborough		County Council		
		Combined Authority				
		(CPCA).				
General Air	General	Proactive and reactive	Shift in behaviour to	Cambridge City in	All Partners	Greater
quality		messages via Website,	reduce pollution	process of developing		Cambridge
awareness		leaflets, social media,	emissions	communications		
Raising		radio, local television		strategy		
		Develop communications				
		strategy				
	Specific	Clean Air Day (June),	Shift in behaviour to	As required	All Partners	Greater
	promotional	Clean Air Night (Jan),	reduce pollution			Cambridge
	days	Car Free Day	emissions			
		(September), Cycle to				
		Work Month (September)				
		& Walking Month (May)				
	Website	Update of District Council	Shift in behaviour to	Ongoing	Cambridge City	Greater
		websites in line with	reduce pollution		and SCDC	Cambridge

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		National Air Quality	emissions, access to			
		Strategy	air quality data			
Links with	General	Education on the	Shift in behaviour to	Ongoing	Cambridge City,	Greater
Climate		linkages between climate	reduce pollution		SCDC,	Cambridge
change Work		change and air quality	emissions		Cambridgeshire	
		Education links on			County Council	
		energy				
		reduction/implementation				
		of energy efficiency				
		measures				
Engagement	Various	Engagement with farming	Reduce ammonia	In development	SCDC, Natural	SCDC
with Farming	engagement	community to highlight	emissions		England	
Community	methods	the links between				
		ammonia and particulate				
		air pollution.				
Dissemination	Website	Air quality data is	Public Health benefits	Ongoing	Cambridge City	Greater
of Air Quality		available on several			Council and	Cambridge
Data		platforms including			SCDC	
		council websites, UK Air,				
		Air Quality Index.				
		Ensuring general public				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		are aware of where this				
		data can be found and				
		how it can be used				
Anti Idling	General	Whilst neither Councils	Shift in behaviour to	Ongoing	Cambridge City	Greater
		have powers for	reduce pollution		Council and	Cambridge
		enforcement this is a high	emissions & Public		SCDC	
		profile issue that would	Health benefits			
		benefit from education				
		and awareness raising.				
Reporting	Steering	Quarterly meetings with	Sharing of information	Ongoing – quarterly	Cambridge City	Greater
Progress	Group	partners	and progress report	meetings	Council	Cambridge
	Meeting					
		Engagement with				
		partners at these meeting				
		important to keep air				
		quality on the agenda				
	Annual		Sharing of information	Annual Report	Cambridge City	Cambridge City
	update on	Production of Annual	and progress report		and SCDC	& SCDC
	progress of	Status Report (ASR) for				
	report	DEFRA. Publicly				

Broad	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
Measure					Body	
		available on council				
		website				
Reducing	Promote	Solid fuel burning both	Reduce particulates	ongoing	Cambridge City	Greater
Particulate	reduced and	indoors and outdoors	within Greater		and SCDC	Cambridge
Emissions	/ or 'better	(e.g. bonfires) is a source	Cambridge; most			
	burning'	of particulates within	notably PM2.5			
		Greater Cambridge.				

## Key Priority 4: Monitoring

Broad Measure	Project / s	Details	Impact	Progress	Lead Delivery Body	Area Covered
Monitoring	Maintain	Need to ensure monitors	Assessment of	Ongoing – Statutory	Cambridge City	Cambridge City
	monitoring	are maintained in	compliance with WHO	Requirements	& SCDC	& SCDC
	network	compliance with LAQM	targets			
		guidelines to ensure that				
		data is robust.				
	Review	Need to ensure that	Assessment of	Ongoing – Statutory	Cambridge City	Cambridge City
	monitoring	monitors are placed to	compliance with WHO	Requirements	& SCDC	& SCDC
	network	capture the changes in	targets			

Broad Measure	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
					Body	
		air pollution as area is				
		developed and changes				
		made to infrastructure				
	New	Continue to keep up to	Ensuring cost effective	Ongoing	Cambridge City	Cambridge City
	Monitoring	date with new	and accurate methods		& SCDC	& SCDC
	techniques	technologies for	are used to assess			
		monitoring air pollutants /	compliance with WHO			
		working with partners	targets.			
	Modelling	Modelling impact of	Provide data on the	Ad Hoc	Cambridge City	Greater
		fringe developments	effects on air quality of		& SCDC	Cambridge
		without STZ	future proposed			
			actions.			
		With scale of				
		development predicted in				
		local plan with no				
		interventions				
		Links to work already				
		undertaken by GCP				
	Wind Cap	Funding secured from	Assessing effect of	Ongoing – Began in	Cambridge City	Cambridge City
	Project	Cambridgeshire County	changes in	April 2023		
		Council for 3 year project	meteorological			

Broad Measure	Project / s	Details	Impact	Progress	Lead Delivery	Area Covered
					Body	
		to measure nitrogen	conditions on accuracy			
		dioxide (NO <sub>2</sub> ) using	of data provided by			
		diffusion tubes both with	traditional monitoring			
		and without a wind cap	techniques			
	Smogmobile	Cambridgeshire County	Behavioural Change	Funding secured.	Cambridge City	Cambridge City
	Project	Council funding secured	and public Health	Work to being in 2024		
		for project to measure	Benefits			
		emissions along key				
		roads in Cambridge at				
		peak hours with scope to				
		look at producing				
		interactive maps to plan				
		walking routes				
		minimising exposure				
Agriculture	General	Consideration of	Unknown	Unknown	SCDC	SCDC
		ammonia emissions from				
		farming. Reference in				
		National Air Quality				
		Strategy (Section 4.4.)				
		further consideration				
		required				

Appendix C: District, County and regional strategies which help deliver Air Quality objectives within Greater Cambridge

Strategy	Details	Information / Link
		www.cambridge.gov.uk/greater-cambridge-
Greater		sustainable-design-and-construction-spd or
Cambridge		
Sustainable		www.scambs.gov.uk > media > final-greater-
Design and	Details requirements relating to sustainability for new	cambridge-sus-dc-spd
Construction SPD (2020)	developments across Greater Cambridge including air quality	
Cambridge Local	Within the City air quality is considered under Policy 36 (Air	www.cambridge.gov.uk > media > local-plan-
Plan (2018)	quality, Odour & Dust)	2018
_		www.scambs.gov.uk/planning/local-plan-and-
South		neighbourhood-planning/the-adopted-
Cambridgeshire	Within SCDC air quality is considered under Policy SC/12	development-plan/south-cambridgeshire-local-
Local plan (2018)	(Air Quality)	plan-2018/
		CPCA-LTCP-Strategic-Document.pdf
	The LTCP is the CPCA's long-term strategy to make	(cambridgeshirepeterborough-ca.gov.uk)
	transport in Cambridgeshire and Peterborough better	
	faster, greener, and more accessible for everyone. The LTCP is a statutory document and any transport project	
	must fit in with its vision, strategy and policies.	
	It sets the context for investing in a joined-up, net zero	
	carbon transport system, which is high quality, reliable,	
Cambridgeshire	convenient, affordable, safe, and accessible to everyone.	
and		
Peterborough	Better, cleaner public transport will reduce private car use,	
Local Transport	and more cycling and walking will support both healthier	
and Connectivity	lives and a greener region. Comprehensive connectivity,	
Plan	including digital improvements, will support a sustainable	
(LTCP)(CPCA	future for our region's nationally important and innovative	
2023)	economy.	

Strategy	Details	Information / Link
	As well as an overall strategy for Cambridgeshire and Peterborough, the LTCP includes a section setting out a local strategy for Greater Cambridge, as well as making provision for a more detailed Greater Cambridge Transport Strategy to be produced in due course.	
	The LTCP sets a target of a 15% reduction in vehicle kilometres by 2030.	
	To deliver the LTCP's overarching vision, Combined	
	Authority will use existing measures and develop new	
	ones that align with the following three principles: Avoid	
	(unnecessary travel); Shift (to more sustainable modes);	
	Improve (operational efficiency and journey experience).	
Cambridgeshire and Peterborough Bus Strategy (CPCA 2023)	This strategy sets out the main principles to achieve bus ambitions, including to more than double bus patronage by 2030. More details of how this will be delivered and funded are set out in the Bus Service Improvement Plan (BSIP). The Strategy and BSIP will be regularly reviewed to reflect changing circumstances and to push continuous improvement.	
East Anglian Alternative Fuel Strategy (Combined	Electric Vehicle Implementation Strategy to be finalised in 2024	

Strategy	Details	Information / Link
Authority 2023) and Draft Electric Vehicle Implementation Plan (CPCA 2023)	£88,560 from the Local Electric Vehicle Infrastructure (LEVI) Capability Fund is supporting Cambridgeshire County Council activity. CPCA bid for indicative £5.4m of LEVI capital funding and additional capability funding was successful – in 2024 the business case will be developed to drawdown this funding.	
CPCA – Alternative Vehicles Strategy	East Anglian Alternative Fuels Strategy approved by CPCA March 2023. As a part of the Local Transport and Connectivity a Draft EV Implementation Plan was also agreed March 2023. Currently, the EV strategy focuses on five key areas for delivery including: Charging Infrastructure, Charge Point Accessibility, Communication, Advocacy and Outreach, Public and Shared Transport and Planning, Regulation, and Guidance.	
Climate Action Plan (CPCA 2022)	The Combined Authority's Climate Action Plan sets out actions that will be beneficial to air quality. This includes the key action to reduce overall vehicle mileage by 15% by 2030, subsequently incorporated into the LTCP. Other actions that are relevant include supporting waste collection and disposal to be more sustainable. Specific funding has been allocated to enable the redevelopment of Waterbeach depot to generate renewable energy to charge an electric waste collection fleet	
Climate Change Strategies	The Cambridge & Peterborough Climate Action Plan sets out actions to reduce emissions. This includes for businesses, buildings, transport, waste and energy use.	CPCA Climate Action Plan:

Strategy	Details	Information / Link
	Link to actions in this strategy such as waste vehicles being zero emission County Climate Change and Environment Strategy (2022) Cambridge City Council Climate Change Strategy (2021- 2026)	<u>cambridgeshirepeterborough-ca.gov.uk/what-we-deliver/environment/</u> Cambridgeshire County Council: <u>www.cambridgeshire.gov.uk/residents/climate-change-energy-and-environment/climate-change-and-environment-strategy</u> Cambridge City council:
	South Cambridgeshire District Council Zero Carbon Strategy (2020) - This sets out the need to halve net carbon emissions in the district by at least 2030	www.cambridge.gov.uk/climate-change- strategy South Cambridgeshire District Council: www.scambs.gov.uk/climate-emergency-and- nature/policy-and-strategies/zero-carbon- strategy
Cambridgeshire & Peterborough Integrated Care System Strategy	Priority 2 references the need to 'Create an environment to give people the opportunity to be as healthy as they can be' including clean air	www.cpics.org.uk/our-priorities

## Appendix D: Glossary of Terms

Abbreviation	Description
Ambient	Existing conditions in the area
AQAP	Air Quality Action Plan
AQG	Air Quality Guidelines
AQMA	Air Quality Management Area
ASR	Annual Status Report
Background sources of air pollution	These include regional and national sources such as transboundary pollution, natural sources such as sea salt spray and secondary pollution associated with chemical reactions in the atmosphere.
CCC	Cambridge City Council
COMEAP	Committee on Medical Effects of Air Pollution
DEFRA	Department for Environment, Food and Rural Affairs
GCP	Greater Cambridge Partnership
GDP	Gross Domestic Product
HGV's	Heavy Duty Vehicles such as lorries
EU	European Union
LAQM	Local Air Quality Management

Abbreviation	Description
NAEI	National Atmospheric Emissions Inventory
NO <sub>2</sub>	Nitrogen Dioxide
NOx	Nitrogen Oxides
PM10	Airborne particulate matter with an aerodynamic diameter of 10µm or less
PM <sub>2.5</sub>	Airborne particulate matter with an aerodynamic diameter of 2.5µm or less
SCDC	South Cambridgeshire District Council
SO <sub>2</sub>	Sulphur Dioxide
SPD	Supplementary Planning Document
WHO	World Health Organisation
ug/m <sup>3</sup>	Unit of measurement - Micrograms per cubic metre
1km <sup>2</sup>	Unit of Measurement - One kilometre by one kilometre