Pampisford Neighbourhood Plan 2024 to 2041

Consultation Statement



Members of the Neighbourhood Plan Steering Group, 20th October 2021

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1 Introduction

This consultation statement has been produced to accompany the submission draft of the Pampisford Neighbourhood Plan (NP). The consultation statement is required under Regulation 15 of the Neighbourhood Planning (General) Regulations 2012 (as amended) to include information on the following:

Details of the people and bodies who were consulted about the proposed NP

- An explanation of how they were consulted
- A summary of the main issues and concerns raised by the people consulted
- A description of how these issues and concerns have been considered and, where relevant, addressed in the proposed NP.

The consultation activity undertaken for the Pampisford NP can be broken down into 5 key stages as follows.

NP Stage	Date
Inception:	2017
2017 NP Survey and NP area designation	
Initial plan development: 2018	2018
Neighbourhood Plan Survey	
Evidence gathering	2019
Advanced plan development	Late 2022/early 2023
Regulation 14 pre-submission	October to November 2023
consultation	

This consultation statement provides an overview of the activity which took place at each of these stages.

2 General overview of approach to consultation in Pampisford

Pampisford is a small parish with just 146 households, as reported in the 2021 Census, However, it is also a microcosm of the rich diversity of activity in South Cambridgeshire as a whole, with thriving business areas and research campuses juxtaposed with beautiful nature and centuries of interesting history. An archive of Pampisford's history and culture was collated by local historian, artist and resident Olive Mayo, who produced a series of publications summarising this heritage. This resource has been a rich source of information for the Neighbourhood Plan. Serving Pampisford are community facilities such as the Village Hall and Parish Church of St. Johns, as well as the Parish Council which in 2017 decided a Neighbourhood Plan to be a positive step in influencing how the development of the Parish can maintain its values and heritage. In the subsequent years Plan development has sought to involve as many parishioners and local stakeholders as possible, through social events as well as using two key vehicles of communication – the Panser News (a free monthly newsletter reaching all households and businesses), and the village website. Announcements and updates about the Neighbourhood Plan, and the surveys that informed it, were included in 33 issues of Panser News between May 2017 and February 2024, forming a valuable record of the consultation process (Appendix 1).

3 Inception stage

3.1 First steps

At the 25th May 2017 meeting of the Pampisford Parish Council, Aureole Wragg and Tony Orgee outlined the many threats and opportunities to the village posed by the increase in development of the immediate area. With more people working away from where they live, pressures were likely to get worse. Aureole suggested that developing a Neighbourhood Plan might protect Pampisford's interests.

The Neighbourhood Plan was originally conceived and explored by the Pampisford Parish Council as a joint project with Sawston and Babraham. It was advertised as such at the Sawston Fete on 4th June 2017 and on 20th June there was a meeting with Sawston and Babraham Parish Councils. By December 2017 a decision was made for Pampisford Parish Council to prepare its own Neighbourhood Plan. Two open events at the Village Hall, for those interested in being involved, marked the launch of the process: a soup & cheese lunch on 25th November 2017 and a second lunch on 27th January 2018. 25 people attended the first meeting and a further 10 residents who were not present asked to be kept informed. Tote bags were designed and organised by Joanna Hudson and given away at the first event, with some sold later, for the purposes of awarenessraising and branding. The first official Neighbourhood Plan Steering Group meeting to place on 7th March 2018. The group was chaired by a Parish Councillor and had 12 members of a span of ages and resident in different corners of the parish. The working group held further meetings that year on 27th April, 25th May, 10th July, 27th July,14th August and 15th November 2018. A community event, "Party at the Park", was held on 8th September 2018 at the Brewery Road rec, with a hog roast and inflatable play equipment, to increase interest and engagement in the plan process.



3.2 2017 Neighbourhood Plan survey

The first consultation exercise upon which the Neighbourhood Plan was based was a survey undertaken between 25th May and 16th July 2017. This survey gauged the level of support amongst residents for maintaining or developing different attributes and assets of the village (Appendix 2) and was completed by 65 residents, roughly 25% of the adult population. The respondents were unanimous, for example, in wanting to protect the signature features of the Village Hall, Chequers Pub, and surrounding fields. There was a strong desire to limit the amount of new building, and people wanted initiatives to discourage dangerous driving and parking and to increase use of green space (allotments, recreation grounds) and access to the countryside (more footpaths). Some 57 different suggestions were received under the question "Other Pampisford things important to you". These first soundings have been investigated in more depth through the subsequent steps of the Plan development to arrive at a comprehensive and relevant set of policies.

3.3 Neighbourhood Plan area designation

In March 2018, an application was made by Pampisford Parish Council to South Cambridgeshire District Council (SCDC) to designate the Pampisford Neighbourhood Plan area. See:

 www.scambs.gov.uk/media/3673/redacted_pampisford_na_designation_applicati on_form.pdf

The Pampisford Neighbourhood Plan area was subsequently designated by the SCDC Planning Portfolio Holder on 29th March 2018. See:

• <u>https://scambs.moderngov.co.uk/ieDecisionDetails.aspx?Id=10736</u>

4 Initial plan development

4.1 2018 Neighbourhood Plan Survey

The second formal consultation with parishioners was undertaken in the autumn of 2018. A questionnaire was circulated as a paper insert to the September 2018 edition of the Panser News and residents were given until 20th October 2018 to submit their responses. Residents were also given the option of completing the survey on-line via the village website www.pampisford.org.uk or the village facebook page. The questionnaire first set out what a Neighbourhood Plan was designed to achieve. It captured various personal details of the respondent (to understand the demographics of respondents) and then went on to ask 30 questions covering their vision for Pampisford's future, housing and new development, roads and travel, village features and facilities, and sustainability (Appendix 3)

All paper form responses were digitised to facilitate the analysis of the whole set. Some 53 completed questionnaires were received representing 94 adults, 16% in the age range 25-44, 47% in the range 45-64 and 37% over 65, being representative of the ae profile of the village population as a whole. The key messages from the survey reinforced findings from that of 2017, in terms of what is valued in the parish, areas of concern (mostly traffic related) and aspirations for the future. Quality of life was defined by the rural character of Pampisford, and good access to workplaces, medical services and major travel routes. To preserve the tranquility, rural and historic character of the village, there was no desire for large housing developments in the future, but instead small developments and individual houses. A full summary of the survey results is given in Appendix 3.

4.2 First plan drafting and feedback from SCDC

Following the undertaking of the Neighbourhood Plan Survey 2018 and under the auspices of the Parish Council, the Neighbourhood Plan Steering Group continued to meet from late 2018, through 2019 to the lockdown of 2020. (Meetings were held on: 15th November 2018; 24th January, 28th March, 17th April, 6th June, 26th September and 27th November 2019; and 26th February 2020.) Different members of the group were assigned to different tasks, such as creating a village profile, drafting a vision and objectives, preparing maps, and distributing information to villagers. Based on discussions and agreement on the overall vision and objectives, an initial draft Neighbourhood Plan was prepared and shared with the local planning authority, SCDC.

A meeting with the Council was held on 29th June 2019 in Cambourne to discuss their feedback. The meeting attended by Alison Talkington and three members of the steering group for the Plan including Aureole Wragg. In general terms, it was noted that the draft plan was making very good progress and the council offered further support in order to get the Plan completed. This began with them sending a detailed set of written comments on the draft in September 2019.

5 Evidence gathering

Partly in light of the feedback received from SCDC, the Parish Council committed resources to building the evidence to inform a revised Neighbourhood Plan. In 2019, the Parish Council received support from AECOM as part of the government's Neighbourhood Planning Technical Support Programme led by Locality. AECOM then prepared

- The Pampisford Neighbourhood Plan site options and assessment report (2020)
- The Pampisford Neighbourhood Plan Design Codes (2021)

Supporting the site options and assessment work was a consultation exercise involving letters being sent out to landowners with possible land for development. Letters were sent out by the Parish Council, on behalf of the Neighbourhood Plan Steering Group, on 26th April 2019. The letter invited their perspectives on future development: *In order to ensure that the Neighbourhood Plan also takes into account future planning intentions of local landowners we would welcome your thoughts on further development of your land within the Parish. In particular, we would like to ask you to put forward any potential sites you consider might be suitable for small housing developments.*

The letter was sent to nine landowners, or agents acting on their behalf. This included Pampisford Hall, Rectory Farm, Dixon International and the Pampisford Relief in Need Charity.

5.1 Housing Needs Survey 2020

In addition, in January 2020, the Parish Council contacted Cambridgeshire ACRE to discuss the undertaking of a Housing Needs Survey. The costs of undertaking the housing needs survey was met by Pampisford Parish Council through the support grant managed by Locality.

Survey packs were posted to all 149 residential addresses in the parish on 21 February 2020. The survey packs included covering letters from Cambridgeshire ACRE and

Pampisford Parish Council, a questionnaire and a postage paid envelope for returned forms. The questionnaire was divided into two sections:

Part One of the survey form contained questions to identify those who believe they have a housing need. Respondents were also asked if they supported the idea of building a small affordable housing development in the village. All households were asked to complete this section.

Part Two of the survey form contained questions on household circumstances and housing requirements. This part was only completed by those households who were, at the time, or expecting to be, in need of housing.

The closing date for the survey was Friday 13 March 2020. In total, 43 completed forms were returned giving the survey a 29 per cent response rate. The results of the Housing Needs Survey is available to view at <u>http://www.pampisford.org.uk/#!/np</u>

As well as providing a report of identified need for affordable housing within the parish, the Housing Needs Survey includes a summary of views on affordable housing shared by those responding to the survey. 53% of respondents supported the principle of a small development of affordable housing for local people in the parish. 47% of respondents stated they would not be in support of such a scheme. The level of support is reported by Cambridgeshire ACRE to be lower than in other Cambridgeshire parishes. In addition to identifying 12 households as being in need of affordable housing in the parish, the survey also revealed demand by those responding for market housing with most of these looking for suitable properties to downsize into.

6 Advanced Plan Development

Towards the second half of 2021, the Pampisford Neighbourhood Plan Steering Group, comprising eleven residents (including the Chair of the Parish Council and one other parish councillor) and working on the behalf of the Parish Council, started to work with a planning consultant for the purpose of developing the Regulation 14 Neighbourhood Plan.

By June 2022, a draft had been prepared and agreed by the Steering Group and Parish Council for the purpose of seeking further feedback from SCDC. Pampisford Parish Council also wrote to SCDC to seek a screening determination with respect to possible requirements to undertake a Strategic Environmental Assessment (SEA) and Habitat Regulations Assessment (HRA) for the emerging Neighbourhood Plan.

6.1 Stakeholder engagement work

In early 2023, Pampisford Parish Council progressed some informal engagement work with landowners who had an interest in land affected by:

- Proposals to identify locally important buildings and structures as nondesignated heritage assets (letter, 5th February 2023)
- Proposals to designate a number of important spaces as Local Green Spaces through the Pampisford NP (letter, 5th February 2023)

Three responses were received regarding NDHA proposals. In each case the response was from the owner of a house proposed as an NDHA and in each case an objection was raised, due to perceived impact on value and appeal on the property market. These properties were removed from the listing. Two responses were received by owners of proposed Local Green Spaces, one in favour and one objecting. Taking this feedback into account, decisions regarding Local Green Space designation were made prior to the Regulation 14 consultation stage.

The Parish Council received written feedback on the 2022 Neighbourhood Plan in February 2023. This was used to inform the Regulation 14 version of the Neighbourhood Plan.

With respect to SEA and HRA requirements, Greater Cambridge Shared Planning Services (GCSP) issued a statement in May 2023 that determined the Pampisford Neighbourhood Plan:

- could be screened out of a requirement to undertake Strategic Environmental Assessment
- is not predicted to have likely significant effects on any Habitats site, either alone or in combination with other plans and projects. Natural England agreed that there are unlikely to be significant environmental effects from the proposed plan. The requirement for the Plan to undertake further assessment under the Conservation of Habitats and Regulations 2017 (as amended) is therefore **screened out**.

7 Regulation 14 pre-submission consultation

Pre submission consultation was undertaken on the Pampisford NP in two phases. The first phase took place for six weeks commencing 8 May 2023 and the second phase, took place during the period 9 October 2023 to 19 November 2023. The Regulation 14 pre-submission draft of the NP was the exact same document for both consultations.

7.1 Who was consulted and how were they consulted:

For the first phase, commencing 8 May 2023, ,a notice was placed in the May issue of the Panser News (Appendix 5) which is delivered to all households, and posters were placed around the village. Both the notice and posters included:

- A short statement on the importance of a neighbourhood plan
- Why the views of parishioners and stakeholders is important
- How to see the pre-submission plan and send a response
- Where to find more information about the Neighbourhood Plan process.

There was a stand at the Coronation Fete (8th May in the Village Hall) for villagers to read and comment on the Plan. A feedback form was created and made available in paper format and online via the website wwwpampisford.org.uk. Consultees were invited to make comments using the feedback form but it was also made clear that comments made in a different written format i.e. via letter would also be accepted.

Information on the Neighbourhood Plan was uploaded to the Parish Council Neighbourhood Plan page at <u>http://www.pampisford.org.uk/#!/np</u> This included:

- 1. Start and end date of the consultation
- 2. Information on how consultees could view a copy of the plan including a paper version of the plan
- 3. Contact details
- 4. Details on how to comment on the plan (link to the feedback form)
- 5. The Regulation 14 Neighbourhood Plan
- 6. Documents supporting the Regulation 14 Neighbourhood Plan, namely:
 - Housing Needs Survey (2020)
 - Pampisford Design Codes (2021)
 - Pampisford Site Assessment Report (2020)
 - SEA and HRA screening determination statement (2023).

Regulation 14 b) of the Neighbourhood Planning Regulations stipulates that the qualifying body (Pampisford Parish Council) should consult any consultation body set out in paragraph 1 of Schedule 1 whose interests the qualifying body considers may be affected by the proposals for a neighbourhood development plan.

A second consultation window targeted these statutory consultees and local businesses/landowners and was held in the six-week period 9th October to 19th November. This gave a second opportunity for all village residents to comment, and to

this end announcements about the consultation were included in the September, October, November and December 2023 issues of Panser News.

A long list of consultation bodies was directly written to at the start of the six week consultation period. Many of the organisations contacted fit with the categories set out Schedule 1 to the Neighbourhood Planning (General) Regulations 2012 (as amended) and these are listed in Table 1 below. The letter that was sent directly to the statutory consultees and local businesses is given in Appendix 6. The list was based on the recommended list provided by the South Cambridgeshire District Council, augmented by organisations and businesses local to Pampisford, Sawston and other surrounding villages. The feedback form used in both parts of the Regulation 14 consultation is given in Appendix 7.

To assist with the consultation, paper copies of the plan were available at a social committee event held at the Pampisford Village Hall on Saturday 21th October 2023, attended by a dozen people.

Table 1: Organisations contacted under Regulation 14 b) of the NeighbourhoodPlanning (General) Regulations 2012 (as amended).

Regulation 14 consultation bodies included in the consultation.		
Local Planning Authority		
South Cambridgeshire District Council		
Greater Cambridge Shared Planning Service		
District Councillors also contacted.		
County Council		
Cambridgeshire County Council		
Neighbouring Parishes		
Babraham		
Little Abington		
Great Abington		
Hinxton		
Whittlesford		
Sawston		
The Coal Authority		
Homes and Communities Agency		
Natural England		
Environment Agency		
Historic Buildings and Monuments Commission for England		
Network Rail Infrastructure Limited		
 a strategic highways company any part of whose area is in or adjoins the neighbourhood area; 		

Regulation 14 consultation bodies included in the consultation.		
National Highways		
 where the Secretary of State is the highway authority for any road in the area of a local planning authority any part of Not contacted 		
Marine Management Organisation		
Not contacted		
Any person		
i) to whom the electronic code applies by virtue of a direction given under		
section 106 (3) (a) of the Communications Act 2003; and		
ii) who owns or controls electronic communications apparatus situated in any		
part of the area of the local planning authority		
BT Open Reach Mabile Operators Association		
Mobile Operators Association National Grid		
National Gas		
 Where it exercises functions in any part of the neighbourhood area: 		
an integrated care board established under Chapter A3 of Part 2 of the		
National Health Service Act 2006;		
NHS England;		
A person to whom a license has been granted under section 6 (1) (b) and (c) of		
the Electricity Act		
A person to whom a license has been granted under section 1(2) of the Gas Act		
1986		
A sewage undertaker		
A water undertaker		
Cambridgeshire		
NHS Cambridgeshire and Peterborough Integrated Care System		
NHS		
UK Power Networks		
Transco National Grid		
Anglian Water		
Affinity Water		
 Voluntary bodies some or all of whose activities benefit all or any part of the neighbourhood area 		
Cambridge Past Present and Future		
British Horse Society		
Cam Cycle		
Cambridge Cycling Campaign		
Cambridge Women's Resource Centre		
Papworth Trust		
Shelter		
Cambridge Area Bus Users		
Cambridge Ramblers		
Sustrans		
Woodland Trust		

Regulation 14 consultation bodies included in the consultation.
Bodies which represent the interests of different racial, ethnic or national
groups in the neighbourhood area
Wildlife Trust for Beds, Cambs and Northants
RSPB
Cambridge
Care Network
Wildlife Trust
Gypsy and Traveller Organisation
National Trust
Cambridgeshire Police
Bodies which represent the interests of different religious groups in the
neighbourhood area
St. John the Baptist Church, Pampisford
St. Mary's Church Sawston
Sawston Free Church
Our Lady of Lourdes Catholic Church, Sawston
Bodies which represent the interests of persons carrying on business in the
neighbourhood area
Coffee Solutions
Centrica
Dixon International Group
Howard Group (Unity Campus)
Pampisford Dental Practice
Photo Art GB
Pre Construct Archaeology
Reeve Photography
Pampisford Hall
Owners of the Chequers Pub site
Stencilup Renley Interiors
Structural Engineers Cambridge Ltd
Cambridge Garden Machinery
Cambridge Acoustic Laboratory
Centrica
Country Land and Business Association
Cambridgeshire Chambers of Commerce
Whippet Buses
Road Haulage Association
Cambridge Fire Research
Bodies which represent the interests of disabled persons in the neighbourhood
area
Disability Cambridgeshire
Cambridgeshire Sight
Cambridgeshire Citizen Advice Bureau
Cambridge Mobile Library
Granta Medical Practice

7.2 Who responded to the Regulation 14 consultation

Responses were received from one local resident, 15 statutory bodies and 2 local stakeholders (including one business).

Consultee	Nature of comment
Anglian Water	Comment on specific policy/policies
Avison Young on the behalf of National	Advice but not specific to NP policies.
Gas	
British Horse Society	Comment on specific policy/policies
Cambridge Past, Present and Future	Comment on specific policy/policies
Cambridgeshire Constabulary	Seeking NP to take account of Secured by
	Design policies.
Cambridgeshire County Council Historic	CCC/HET Comment on specific
Environment Team	policy/policies
Cambridgeshire County Council Lead	CCC/LLFA detailed comments on the
Local Flood Authority	design guide and some of the NP Policies
	e.g. PAM 3
Camcycle	General advice and offer of support
Environment Agency	General advice
Greater Cambridge Shared Planning	Detailed comments provided.
Services	
Herts County Council	No comments
National Grid	Advice but not specific to NP policies.
National Highways	Short response noting the NP.
Natural England	General advice with links to resources
Network Rail	Advice but not specific to NP policies.
NHS Property Services	Advice seeking stronger links to health
Local business/stakeholders/resident	
Pampisford Estates	Comments on specific policies and detail of
	supporting documents including Design
	Codes and Site Assessment Report.
Solopark Ltd	Comments on specific policies
Resident	Comments on specific policies and content
	in the NP.

Table 2: consultees who responded to the Regulation 14 engagement

7.3 Summary of the main issues and concerns raised:

The table below provides a brief summary of the issues raised by all consultees except for GCSP, together with a brief explanation as to how the NP has been amended in light of the comments received. GCSP prepared a detailed response to the Regulation 14 Neighbourhood Plan. This is provided as Appendix 8, together with the response and note of agreed action by the Parish Council.

Issue	Stakeholder	Response
There are no bridlepaths in the parish and opportunities should be taken to address this	British Horse Society	Agreed. A key priority for the NP is to address lack of public rights of way generally including for horse riders. Policy PAM 18 views new routes including new bridleways favourably.
There is no clear steer of where cycle routes are required or existing issues on the routes	Cam Cycle	Agreed. Whilst the NP only applies when planning applications come forward and the NP therefore has limited influence, Policy PAM 10 has been amended to include requirement to protect or enhance the existing network of routes for non-motorised users. A new map will be prepared as part of this to show the London Road/A505 cycle path and Public Rights of Way network.
The plan doesn't allocate land for residential/employment development	Business 1 and Stakeholder 1	The NP is limited in options since it cannot allocate housing on land inside the Green Belt. Sections 3.4 to 3.7 in the NP explains the approach taken in considering the available development sites. This section has been amended to provide a fuller explanation.
Some areas of Pampisford are at high risk of surface water flooding. Surface water flood risk maps could be utilised to show potential flood risk within Pampisford, and the specific locations that are most at risk.	County Council Lead Local Flood Authority	Accepted. Maps have been included in Chapter 2 with text provided to explain risk of flooding from rivers, surface water and groundwater.
Recommends that the Healthy Planning requirements (listed in letter) be incorporated	NHS Properties	A number of the planning policies are compatible with delivering health outcomes as follows. For example.

Table 3: an overview of key issues raised by consultees at Regulation 14 stage

Issue	Stakeholder	Response
within the Neighbourhood Plan in order to achieve high quality design. Welcome opportunities for engagement with us on how to incorporate them in the Plan.		 PAM 1 and PAM 2 are focused on delivering housing mix suitable for population PAM 3, PAM 6 and PAM 19 are focused on delivering development that respects the context and heritage of the parish PAM 5 is focused on securing open space, including space where people can meet PAM 4, revised PAM 10 and PAM 18are focused on facilitating easier, safer and more attractive active travel routes
Security and crime prevention should be considered in developments (10 issues listed)	Cambridgeshire Constabulary Crime Prevention Team	Local Plan policy HQ/1: Design Principles provides a comprehensive coverage at the district level including issues applicable to designing out crime. The policies in in the Pampisford Neighbourhood Plan are compatible with this strategic level policy.
Traffic is too fast along Town Lane/Brewery Road	Resident	Noted and agreed. The Parish Council is seeking traffic calming measures outside the NP process.
Parking is a problem around the Chequers junction and Brewery Road	Resident	Paragraph 6.13.4 recognises parking issues around Chequers junction. The text has been updated to include reference to Brewery Road near the allotments.
Provides commentary on surface water management and sustainable drainage systems (SuDS) (with reference to Brewery Rd sewer overload)	Anglian Water	Additional flood risk maps provided in Section 2 and new paragraph added to Policy PAM 9 – Development and Climate Change

Appendix 9 provides a detailed report of comments received from all consultees excluding Greater Cambridge Shared Planning Services (GCSP), alongside Pampisford Parish Council responses to these comments. As can be seen from, in a great deal of cases, amendments were made to the Neighbourhood Plan in light of comments received.

Appendix 10 outlines all the changes made to the Regulation 14 Neighbourhood Plan for the purpose of the preparing the submission plan. The most important changes are noted as:

Table 4: a summary of key changes made to the Regulation 14 NP in response to
consultee feedback

Change	Reason
Inclusion of more detail on one additional areas	In response to feedback from local
of employment activity in the parish (Solopark)	stakeholder
Provision of more detailed information on all	In response to comment from
sources of flood risk in the parish	LLFA
Additional clause inserted into PAM 1 to guide	In response to comment from
developments in the event of larger schemes (up	GCSP
to 8) coming forward on brownfield land in the	
parish	
Provision of further detail in PAM 4 (London	In response to comment from
Road street scene improvement area)	GCSP
Provision of further supporting text to support	In response to comment from
PAM 6 in particular in relation to character areas	GCSP
Amendments to Policy PAM 8 Site of Chequers	To ensure NP encourages and
Pub	facilitates the delivery of a viable
	scheme on the site.
Amendments to Policy PAM 10 to:	In response to comment from
 incorporate detail on walking and cycling 	GCSP and Cam Cycle
infrastructure as part of new	
development	
link in with map of existing routes for non	
motorised users including information on	
shortcomings in this route	
Amendments to Policy PAM 19 to clarify	To address comment made by
requirements with respect to designated	County Council suggesting
heritage assets as well as non-designated	inadequate coverage of below
heritage assets and to clarify requirements with	ground heritage assets and from
respect to Pampisford Conservation Area	Historic England noting the
	absence of a Conservation Area
	Character Appraisal, it was
	considered important to highlight
	heritage assets in the parish more
	clearly and implications with
	respect to planning applications.